

Message Text

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C O N F I D E N T I A L STATE 151981

E.O. 11652: GDS
TAGS: NATO, MCAP
SUBJECT: AGENDA FOR DPC MEETING, 16 JULY

REFS: A) USNATO 3646; B) STATE 142100; C) USNATO 3789;
D) USNATO 3849

ITEM I. ANNUAL REPORT BY THE NICSO POLICY COMMITTEE ON THE
ACTIVITIES OF THE NATO INTEGRATED COMMUNICATIONS SYSTEM
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ORGANIZATION FOR THE YEAR 1973. IT SHOULD BE NOTED THAT
THE MINISTERS EXPRESSED CONCERN OVER THE DELAYS IN NICS
IMPLEMENTATION DURING THEIR DISCUSSIONS OF THE-AD 70 REPORT
IN JUNE. THE SYG IN PO(74)93 FURTHER EMPHASIZED THE NEED

TO ACCELERATE THE IMPLEMENTATION OF THE NICS AND THE LACK OF INTEROPERABILITY BETWEEN TACTICAL COMMUNICATIONS. THESE TWO POINTS SHOULD BE REITERATED DURING DISCUSSIONS.

ITEM II. NICS PRODUCTION SHARING-TREND ANALYSIS AND IMPLEMENTATION OF THE TARE PROJECT REPORT BY THE INFRASTRUCTURE COMMITTEE. SEE SEPTEL. REQUIRED COORDINATION PREVENTS DISPATCH BEFORE 15 JULY.

ITEM III. FOLLOW-UP ACTION TO THE DEFENSE MINISTERS MEETING.

1. WE FIND PO/74/93 A USEFUL DOCUMENT FOR FOLLOW-UP TO THE

DPC MINISTERIAL MEETING. WE PARTICULARLY WELCOME ATTENTION GIVEN TO PROPOSALS CONTAINED IN MINISTERIAL STATEMENTS FOR THE RECORD.

2. THE COMMENTS WHICH FOLLOW DEAL WITH THE COVERAGE OF PO. WE SEE THESE ALSO AS RESPONDING TO US NATO PROPOSAL FOR NATO ACTION PROGRAM (REF A).

3. NATO DEFENSE REVIEW 1974. WE AGREE THAT THE AUTUMN REVIEW OF NATIONAL FORCE PLANS SHOULD ESTABLISH COUNTRY PERFORMANCE AS MEASURED AGAINST FORCE GOALS. IT SHOULD ALSO ESTABLISH IN DETAIL COUNTRY PERFORMANCE IN AREAS OF BASIC ISSUES FORCE IMPROVEMENTS. AS IN RECENT YEARS, REPORT SHOULD COMPARE COMMITMENT FOR 1974 WITH ACTUAL FORCES FURNISHED IN 1974. MISSION SHOULD ENCOURAGE BRIEFING IN LATE FALL BY ASG DEFENSE PLANNING AND POLICY ON RESULTS OF REVIEW; THIS NORMAL FEATURE OF THE DEFENSE PLANNING CYCLE WAS OMITTED IN FALL 1973 DUE TO PRESSURE OF BUSINESS.

4. MINISTERIAL GUIDANCE.

WE AGREE THAT DPC SHOULD INVITE MILITARY COMMITTEE AND CONFIDENTIAL

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COMMITTEE OF ECONOMIC ADVISORS TO ADVANCE SUBMISSION DATES FOR THEIR APPRECIATIONS. IT WOULD BE HELPFUL IF MILITARY APPRECIATION FORECAST THE STARTING POINT FOR THE PLANNING PERIOD IN TERMS OF NATIONAL OR REGIONAL FORCE CAPABILITIES AT END 1976 (AS FORECAST IN NATIONAL PLANS FOR 1975-1979) AND IN TERMS OF MILITARY PLANNING (REINFORCEMENT, CONTINGENCY PLANNING, ETC.), AND SUPPORTING PROGRAMS, SO THAT THERE WOULD BE A FIRM STARTING BASE TO TAKE INTO ACCOUNT IN THE PREPARATION OF GUIDANCE. THIS WAS THE US INTENTION IN SUGGESTING A STOCKTAKING EXERCISE. FURTHER VIEWS FOR GUIDANCE OF US DRC REPRESENTATIVE IN DRC TASK OF DRAFTING KEY ELEMENTS FOR MINISTERIAL GUIDANCE WILL BE SENT SEPTEL.

5. AD-70.

WE AGREE ON THE NEED FOR A REPORT FOR SPRING 1975. AS SUGGESTED IN STATE 125140, WE BELIEVE AD-70 SPRING REVIEW OF FORCE CAPABILITIES AND SUPPORTING PROGRAMS SHOULD BE REPLACED BY A SPRING REVIEW OF SUPPORTING DEFENSE PROGRAMS. SPRING REVIEW WOULD COMPLEMENT AND TAKE INTO ACCOUNT THE AUTUMN REVIEW OF NATIONAL FORCE PLANS, BUT NOT DUPLICATE THE AUTUMN ANNUAL ASSESSMENT OF REGIONAL FORCE CAPABILITIES, ALTHOUGH THE SPRING REVIEW COULD ACCOMMODATE THE CONTINUING WORK ON LOCAL FORCES OF GREECE

AND TURKEY. THOSE ASPECTS OF AD-70 DEALING WITH FORCE CAPABILITIES WOULD BE TAKEN UP UNDER THE AUTUMN REVIEW OF NATIONAL FORCE PLANS. NATO SUPPORTING PROGRAMS WOULD BE TAKEN UP IN THE SPRING, WITH EACH PROGRAM REVIEWED EACH YEAR. SINCE MINISTERIAL GUIDANCE DEALS WITH FORCE PLANNING, THE SPRING REVIEW WOULD COMPLEMENT COVERAGE OF MINISTERIAL GUIDANCE BY SUGGESTING MINISTERIAL DECISIONS ON SUPPORTING PROGRAMS.

6. BASIC ISSUES.

WE AGREE THAT NATIONAL PROGRESS IN IMPLEMENTATION OF BASIC ISSUES FORCE IMPROVEMENTS SHOULD BE EXAMINED IN DETAIL IN THE AUTUMN REVIEW OF FORCE PLANS AND THAT THE EWG SHOULD CONTINUE ITS PROGRAM OF BRIEFINGS AND STUDIES. ON THIS CONFIDENTIAL

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LATTER POINT, WE EXPECT THAT THE FURTHER STUDY ON WAR RESERVES WILL INCLUDE REVIEW OF QUALITY, AVAILABILITY AND SURVIVABILITY OF STOCKS, AS WELL AS LEVELS OF HOLDING AND NATIONAL VIEWS ON POLICIES. GUIDANCE FOR USE IN EWG ON FOLLOW UP FOR ELECTRONIC WARFARE, MOBILE AIR DEFENSE AND MODERN MUNITIONS IS UNDER PREPARATION. IF 1975 AD-70 SPRING REVIEW IS CONVERTED INTO REVIEW OF SUPPORTING PROGRAMS (SEE COMMENT ABOVE), SPRING FOLLOW-ON ASPECTS OF BASIC ISSUES COULD BE COVERED IN A SEPARATE REPORT.

7. STANDARDIZATION.

WE FULLY AGREE WITH THRUST OF P.O. WITH TARGET DATE OF SPRING 1975 FOR DECISIONS ON AIRBORNE EARLY WARNING. IN LIGHT OF US PROPOSAL FOR DECISION BY SAME PERIOD ON NEW NATO RIFLE AND SMALL ARMS AMMUNITION, WE WOULD EXPECT CNAD REPORT FOR DECEMBER WOULD BE A PROGRESS REPORT ON THREE ITEMS (AIRBORNE EARLY WARNING, F104G REPLACEMENT, AND STANDARDIZATION OF RIFLE AND RIFLE AMMUNITION) AND WOULD PROVIDE A BASIS FOR MINISTERIAL DISCUSSION OF POSSIBILITIES FOR COOPERATION IN THE FOURTH ITEM (ELECTRONIC WARFARE). WE SEE COOPERATION IN ACQUISITION

AND/OR DEVELOPMENT OF ELECTRONIC WARFARE EQUIPMENT AS THE LEADING CANDIDATE FOR MINISTERIAL DISCUSSION IN DECEMBER.

8. RATIONALIZATION/SPECIALIZATION.

INSTRUCTIONS ON FINAL AMENDMENTS TO AND RELEASE OF US MATRIX ARE UNDER PREPARATION. WE HOPE TO SEE THOROUGH DISCUSSION OF OVERALL CONCEPT PRIOR TO IDENTIFYING SPECIFIC POSSIBILITIES.

9. FLEXIBILITY.

WE AGREE THAT SACEUR'S PLAN FOR MORE FLEXIBLE USE OF FORCES IN CENTRAL REGION SHOULD CONSIDER REINFORCEMENT FORCES. WE BELIEVE SUCH PLANNING SHOULD NOT BE LIMITED TO THIS, BUT SHOULD ADDRESS ALL APPROPRIATE ASPECTS OF FLEXIBILITY. WE WILL PROVIDE FURTHER GUIDANCE ON THIS SUBJECT.

10. COMMUNICATIONS.

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WE AGREE WITH P.O.

11. WARNING TIME.

WE SEE IMPORTANCE OF NATO ACTION OR STUDY ON WARNING TIME BUT CONSIDER THAT ITS FOCUS SHOULD BE ON THE USE OF WARNING TIME, ALTHOUGH WE HAVE TWO COMMENTS ON WARNING TIME ITSELF. FIRST, WE DO NOT EXPECT THAT THE INTELLIGENCE AUTHORITIES WOULD WAIT FOR A DEFINITIVE FINAL JUDGMENT AS TO THE IMMINENCE OF WAR BEFORE WARNING OF INCREASED TENSION AND INCREASED WAR-FOOTING. WE EXPECT THAT THEY WILL NOT BE HESITANT TO REPORT THEIR INCREASING CONCERN WITHOUT WAITING FOR FINAL PROOF. SECOND, WE ARE PRIMARILY INTERESTED IN BUILDUP OF CAPABILITY, THAT IS, THE DEGREE OF PREPARATION FOR WAR-FOOTING BY WARSAW PACT. WE WOULD WANT INDICATION AS SOON AS THERE IS SUFFICIENT INTELLIGENCE TO WARN OF A SIGNIFICANT CHANGE. WE RELY ON THE INTELLIGENCE COMMUNITY ON BOTH POINTS: TO WARN US OF SIGNIFICANT CHANGES AS THEY OCCUR AND TO STRESS CAPABILITIES OR PREPARATIONS, WHILE NOT NEGLECTING WHAT THEY CAN LEARN OF INTENTIONS. WE DO NOT SEE A NEED TO INSTRUCT THE INTELLIGENCE COMMUNITY ON THESE POINTS. THE PROBLEM WE SHOULD NOW FACE IS THAT OF THE USE OF WARNING TIME. THIS SHOULD BE ADDRESSED OUTSIDE OF INTELLIGENCE CHANNELS. IN THE US VIEW, NATO NATIONS SHOULD BE PREPARED UPON SIGNS OF INCREASING TENSION TO TAKE MEASURES, LESS THAN MOBILIZATION, WHICH WOULD SERVE THE DUAL PURPOSES OF DETERRENCE OF AGGRESSION AND INCREASING DEFENSIVE READINESS. FULL MOBILIZATION, OF COURSE, MUST REMAIN AS A MAJOR MEASURE TO BE TAKEN AT AN APPROPRIATE TIME. MANY OF THE LESSER MEASURES CANNOT BE READILY IMPROVISED;

NATIONS SHOULD HAVE CONTINGENCY PLANS OFFERING A GRADUATED CHOICE OF ACTIONS. NATO SHOULD DETERMINE WHAT CAPABILITIES OF THIS NATURE EXIST AND SHOULD IDENTIFY GAPS FOR NATIONAL CONSIDERATION. ANY SUCH STUDY SHOULD DRAW ON MILITARY COMMITTEE AND POLITICAL COMMITTEE STUDIES CARRIED OUT AFTER THE CZECHOSLOVAKIAN CRISIS AND THE DRC STUDY OF NATIONAL MOBILIZATION SYSTEMS AS UPDATED IN DPC/C(73)1. WE WOULD NORMALLY EXPECT THIS STUDY OF USE OF WARNING TIME TO BE CARRIED OUT BY THE DRC SINCE IT BEARS ON FORCE
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PLANNING, BUT IF INTERNATIONAL STAFF VIEW OF CURRENT

DRC/EWG OVERLOAD ON RELATED IS SUPPORT IS CORRECT (USNATO 3583, USNATO 3708), TASK COULD BE ASSIGNED TO COEC. HOWEVER, WE WOULD MUCH PREFER TO SEE TASK REMAIN IN DEFENSE PLANNING SECTOR.

12. OTHER MATTERS.

MISSION SHOULD CONTINUE TO PURSUE THE FOLLOWING US RECOMMENDATIONS OR PROPOSALS AS APPROPRIATE.

A. FOLLOW-UP BY HOST NATIONS AND NATO AUTHORITIES TO PERMIT COMPLETION OF ARRANGEMENTS BY NEXT JUNE FOR US WARTIME LOC THROUGH UK AND BENELUX.

B. RAPID IMPLEMENTATION OF SHAPE'S NEW POLICY ON AIR-CRAFT CROSS-SERVICING, AND DEVELOPMENT OF POLICIES FOR LAND FORCE INTEROPERABILITY, ESPECIALLY FOR CENTRAL REGION RESERVES (COMMENT: LATTER POINT COULD BE ACCOMMODATED IN SACEUR PLAN FOR THE CENTRAL REGION).

C. ESTABLISHMENT OF A BROAD RANGE OF CONTACTS AND ACTIVITIES, PARTICULARLY IN THE SPHERE OF MILITARY COOPERATION, FOR NATO-SPAIN COOPERATION.

D. ESTABLISHMENT OF A SYSTEM TO RECORD DATA ON ALLIED PROCUREMENT IN US ON MILITARY ACCOUNT ON A CONTINUING BASIS.

E. DEVELOPMENT, FOR THE LONGER RUN, OF A NATO MECHANISM THAT AUTOMATICALLY ADJUSTS BALANCE OF PAYMENTS DEFICITS ON DEFENSE ACCOUNT AMONG THE MEMBER NATIONS, TAKING INTO CONSIDERATION THE TOTAL BALANCE OF PAYMENTS CONDITION OF EACH COUNTRY.

F. EXAMINATION OF CAPABILITIES TO STOCKPILE ADEQUATE FUEL RESERVES, PARTICULARLY IN THE CENTRAL REGION.

13. WE NOTE ALSO THAT THERE IS NO FOLLOW-UP IDENTIFIED IN FIELDS OF CIVIL EMERGENCY PLANNING AND COOPERATION IN

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LOGISTICS, ALTHOUGH LATTER POINT MAY BE SUBSUMED UNDER CNAD ACTIVITY. WE DO NOT SEE THIS AS ANY LESSENING OF IMPORTANCE OF THESE FIELDS; WE VIEW THIS INSTEAD AS A RESULT OF LACK OF TIME TO EXAMINE THESE FIELDS ADEQUATELY IN PAST SPRING REVIEW. WE CONTINUE TO ASSIGN MAJOR IMPORTANCE TO CIVIL PREPAREDNESS, AND PARTICULARLY TO CIVIL SUPPORT OF EMERGENCY MILITARY REQUIREMENTS. WE CORRESPONDINGLY ASSIGN MAJOR IMPORTANCE TO COOPERATION IN LOGISTICS FOR FLEXIBILITY, IMPROVED INTEROPERABILITY AND

ECONOMY. WE EXPECT CONTINUED EFFORTS IN THESE FIELDS AND A MAJOR REPORT FOR EACH IN THE 1975 SPRING REVIEW.

14. WE ALSO ASSIGN IMPORTANCE TO THE WORK IN THE MILITARY COMMITTEE OF EVALUATING THE RELATIVE FORCE CAPABILITIES OF NATO AND THE WARSAW PACT. LIKEWISE, WE SEE CONSIDERABLE IMPORTANCE IN THE ONGOING WORK IN THE PREPARATION OF MC 161/75 WHICH WE HOPE WILL BRING ADDITIONAL INFORMATION ON THE WARSAW PACT REINFORCEMENT CAPABILITIES AND ON THE QUALITY OF MOBILIZED UNITS.

15. WITH ALL THIS IN MIND, IT IS CLEAR THAT THE WORK PROGRAM WILL REQUIRE EXPERT MANAGEMENT AND A JUDICIOUS USE OF AVAILABLE TIME AND PERSONNEL. REPORTS PREPARED FOR SUBMISSION TO MINISTERS SHOULD BE AVAILABLE EARLY ENOUGH TO PERMIT ORDERLY REVIEW IN THE DEFENSE PLANNING COMMITTEE CAPITALS; REPORTS SHOULD PROBABLY BE IN THE HANDS OF THE SECRETARY GENERAL BY THE FIFTEENTH OF NOVEMBER, SO THAT HE HAS ADEQUATE TIME TO SCHEDULE THEIR FINAL REVIEW IN THE DEFENSE PLANNING COMMITTEE. THERE WILL, OF COURSE, BE PARALLEL MATERIAL ON NUCLEAR PLANNING FROM THE NUCLEAR PLANNING GROUP AND NUCLEAR DEFENSE AFFAIRS COMMITTEE.

ITEM IV. ANY OTHER BUSINESS. NO GUIDANCE. KISSINGER

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